

MINUTES OF THE REGIONAL LEVEL REVIEW MEETING OF NATIONAL AYUSH MISSION (NAM) HELD AT RAIPUR ON 27.04.2018

A Regional level Review Meeting of National AYUSH Mission (NAM) was held at Raipur on 27.04.2018 under the Chairmanship of Vaidya Rajesh Kotecha, Secretary, Ministry of AYUSH, which was preceded by a field visit on 26.04.2018 of activities taken under National AYUSH Mission by the State of Chhattisgarh.

On 27.04.2018, State representatives from Madhya Pradesh, Bihar, Chhattisgarh, Odisha and Jharkhand participated in the review meeting. The list of participants is placed at **Annexure-I**.

At the outset Dr. Shashi Ranjan Kumar Vidyarthi, Director Ministry of AYUSH welcomed all the officials of participating States. After that a brief introduction was given by all the officials participated in the Review Meeting.

Dr. Shashi Ranjan Kumar Vidyarthi, Director, Ministry of AYUSH made a presentation on Centrally Sponsored Scheme (CSS) of National AYUSH Mission (NAM). He mentioned in detail the National AYUSH Mission (NAM) and its activities and the progress made by States under the Mission.

Director SRKV mentioned that States have to submit physical and financial progress after the release of funds and expenditure. He also highlighted the issue of Disparity of Salary of AYUSH doctors under NHM and requested that States/UTs have to address the issue of disparity of salary. Further, Dir SRKV has also stated that Deadline regarding Direct Benefit Transfer (DBT) has already been over. However, States have not fulfilled the deadlines. Therefore, there is need to process it urgently.

Shri Roshan Jaggi, Joint Secretary, AYUSH has made the introductory remarks during the review meeting and highlighted different issues of Centrally Sponsored Scheme of National AYUSH Mission (NAM). He stated that 4 Regional Review Meetings has been held in 4 different Regions and good initiatives have been taken by States. These Regional Review Meetings are an Occasion to share the success stories among the States and also to find out solutions to some of the bottlenecks faced by them during the implementation of Mission. He mentioned that States/ UTs have major role in implementation of NAM Scheme. Its success is lying with the State Governments since they are the implementing agency. Further, he stated that as per SAAP 2018-19, 20 odd States have submitted their SAAP for the current year and only few states have done well and utilised their previously released grant-in-aids. JS has mentioned that Ultimate Objective of the Scheme is to serve the far-flung areas for better health care Services to people. JS also asked States to spell out their difficulties.

One of the areas/ problem as highlighted by JS is delay of release of funds to States. The core issue is Flow of Budget, which is the biggest concern of Ministry. JS(RJ) mentioned that as we received funds from Finance Department, it is required that same has to be released to the State Finance Department at the earliest and from there to AYUSH Society and implementing agency. It is required that States have to focus on early utilization of funds and do their best efforts to utilize the funds in the same financial year. With respect to timely utilization of funds, it is very important that Finance Department of State Govt has to release funds in time to implementing agency. JS (RJ) highlighted the issue of parking the funds at various levels & also highlighted the difficulties as faced by Ministry during the time of approval of continuation of Scheme by Expenditure Finance Commission (EFC). JS (RJ) mentioned that Special DO letter has been written to Bihar CM to make State AYUSH Society as a result of which the State AYUSH Society is made in the State recently. However, rest of the work is to be done by State Govt. of Bihar. With regard to Chhattisgarh, JS (RJ) has stated that there is an issue of pending UC's with the State and Finance Ministry is taking hard steps as funds taken are not utilised by the States. As far as Jharkhand is concerned, Nil UC is submitted which is a matter of great concern. As reported by the States, In Madhya Pradesh, 50% of Budget is lying with them. Same is the case with Odisha and West Bengal and a huge amount is unspent and lying with them.

JS (RJ) also highlighted another issue that State Govts. are reflecting expenditure on higher side but progress is not that much and this should not happen. The expenditure figures should be accompanied with physical progress. Some States are doing the monitoring part but Evaluation by States is also to be done. It is very important that if any facility has been upgraded with the assistance availed under NAM, both photographs i.e. before up gradation & after up gradation is required to be uploaded. JS (RJ) stated that NITI AAYOG demands actual work done/ measurable outcomes under the Scheme which States are not providing. In this regard, States have to start the process and should share the report quarterly on impact of the Scheme under various components such as Medicinal Plants Component, Hospitals/ Dispensaries and Colleges etc. Further, he mentioned that as decided by Secretary AYUSH in Jaipur Regional Review Meeting, Clusters for the cultivation of Medicinal Plants Component can be established in less than 2 Hectares of area having the details as how much production of raw materials is taking place, what are the species which are being produced etc. State should keep reasonable amount of Budget for this purpose.

Also, JS (RJ) has suggested that there are certain statutory requirements regarding Drug Testing Laboratories that States should place qualified people in Drug Testing Laboratories and nominate 1 qualified person as State analyst. However, most of the States doesn't have the qualified analysts in DTL especially in Orissa, where the analysts are not qualified in DTL. This should not be done. Further, JS (RJ) stated that the team has visited the AYUSH Wings in the State of Chhattisgarh as Hospital, college and

AYUSH gram on 26.04.2018 and State Govt. has remarkably done well with respect to specially AYUSH Gram activity.

Secretary (AYUSH) mentioned that the funds released to the States under NAM is the public money, therefore we have to understand the accountability of the concerned & ownership of our responsibilities for the better implementation of the scheme. We will work in mission mode for good output of the scheme. Also, Secretary (AYUSH) expressed his displeasure that States are not participating full-fledged as very few participants were present in the Review Meeting held in Raipur. He mentioned that while making Presentation in EFC for considering the continuation of NAM, the Deptt. of Expenditure was very critical as they say if you perform well, we will give you 2400 Crores and we have to spend all the Budget.

Further, Secretary (AYUSH) congratulated Chhattisgarh State that they have done the evaluation of AYUSH gram and it was carried out by 3rd Party. He also raised the issue of Disparity of Salary of AYUSH Doctors for e.g. In Chhattisgarh, the salary of MO MBBS is Rs. 52,000/- and the salary of MO AYUSH is Rs. 22,000/-. As per the discussion with Ministry of Health and Family Welfare, Secretary (AYUSH) suggested that States should project higher salary for MO-AYUSH in PIPs. He also appreciated the work of Chhattisgarh in AYUSH Gram activities, SMPB, Hospitals etc. Secretary (AYUSH) also suggested that other States can follow the models as in Maharashtra where there is a weekly video conferencing of AYUSH doctors; other States can do this conference monthly. He also appreciated the work of Kerala Govt. regarding Matru-Shishu and Infertility related work stating that other States should also make benchmarks like this.

He also suggested that Audit of ground reality should be done by States that how much we are spending per capita and no. of patients benefitted. He also raised the Issue of Misleading Advertisements. The matter comes under the domain of State Govts. and they should appoint one Nodal Officer for it as Misleading of advertisements bring bad name to our system of Medicine.

Secretary (AYUSH) also suggested that IEC Materials of some States like Chhattisgarh, Kerala is very good and it should be shared with other States also. Also, a mechanism should be adopted to distribute the IEC Materials for e.g. a dossier should be given to patients when they visit Hospitals/ Dispensaries. It is informed by him that under Ayushman Bharat Govt. of India, there are two components, one is National Health protection scheme where there should be active participation of AYUSH. Another Component proposed is Health & Wellness Centre concept at Sub Health Centres level. As Ayushman Bharat will be extended to National AYUSH Mission, Ministry of AYUSH wants to organize one big conference along with NITI Aayog. In this regard they have asked the concept note from the Ministry that how AYUSH will contribute in Health & Wellness Centre concept. In this regard he mentioned that Ministry will

conduct a workshop and invite Health Ministers and Secretaries of States for healthy discussion and finalization of concept note so that a good outcome may be obtained.

Regarding pending UCs under NAM, Secretary (AYUSH) mentioned that, if States are facing trouble during preparation of documents of UCs they have to inform the Ministry so that as per the requirement, suitable officials from the Ministry may be deputed to facilitate them in preparation of UCs. Secretary AYUSH mentioned that State level manpower is generally available in most of States. However, district level manpower is not strengthened therefore it is very important that district level supporting structure has also to be constituted, so that in downward direction smooth implementation of the scheme may be executed.

BIHAR

Sh. S.N. Choudhary, Special Secretary, Bihar has informed that State AYUSH Society has been formed in Bihar on 15th March, 2018 and submitted the certificate of establishment of State AYUSH Society, Bihar. A total of Rs. 40,74,93,000 is available in State AYUSH Society which is to be spent in the year 2018-19. State has stated that there are total 26 Joint AYUSH Hospitals. It is also informed by Special Secretary, Bihar that under National Health Mission, there are 1384 additional Primary Health Centres where AYUSH doctors are appointed on temporary basis which are to be appointed as permanent Staff soon and their salary will be as per 7th CPC recommendation. He also informed that there is one 50 Bedded integrated AYUSH Hospital in Patna, DPR of which is still not submitted. However, he gave the assurance that Land is under possession and DPR will be submitted soon along with other details. He informed that there are 5 Ayurvedic Colleges established in Bihar. However, only one College is working and soon other 4 Ayurvedic Colleges will be made functional. Also, there is one Homoeopathic College and one Unani College which are both running. There is one pharmacy where there is a need of creation of Posts. State has informed that they purchase the Medicines from outside agencies. With respect to it, JS (RJ) suggested that under Medicinal Plants Component, there is High Demand but there are less manufacturing units. Therefore, States should manufacture medicines in their pharmacy by buying raw materials. They should make the linkage of clusters/ farmers with the pharmacies of States to buy raw materials directly from farmers so that middle man factor can be eliminated. It will also help to solve the issue of demand and supply. On this Dr. D.C. Katoch, Adviser (Ay.) also added that Funds have been given to strengthen Enforcement frame work, drug testing Laboratory, Quality Check of medicines, Mobility Support etc. However, the GMP compliance of States is very poor. In Bihar, out of 286 Manufacturing units of AYUSH, only 143 are GMP Certified.

Secretary (AYUSH) suggested to Bihar Govt. that a committee of 4-5 people is to be formed which will physically visit the benchmark States like Kerala, Chhattisgarh etc. so that programs can be implemented accordingly. Dy. CEO, NMPB has said that people of

Bihar are interested in cultivating the Medicinal Plants Component, However, State has to motivate people. Dr. A. Raghu, Dy. Adv (Ay.) stated that approximately Rs. 50 Crore is pending with Bihar State under erstwhile Hospitals and Dispensaries Scheme which State has to either spend it or surrender the amount as the amount is lying with State for a long period. Secretary (AYSUH) also suggested that if there is any problem in settling the pending UCs, 2-3 people from Ministry of AYUSH will visit and help in sorting the problem for reconciling it.

CHHATTISGARH

On 26.04.2018 at 11:00 a.m., team from Ministry of AYUSH has visited Ayurvedic Dispensary in Mana, Chhattisgarh. As per the details furnished by the Staff, total no. of medicines available were 25 and average no. of patients are 15/ day. It is informed by Doctor available in Dispensary that patients visit the Dispensary mostly to cure common ailments such as fever and cough. After that, team visited the AYUSH Wing of Panchakarma Health Centre. As per the record available, Average no. of OPD was 66 and no. of medicines available were 123. Accurate measurement of medicines was not practiced in the facility, therefore, Secretary (AYUSH) directed that the Quantity of Medicines should be measured correctly. In the Dispensary, Male and Female portions were different and it was informed by the Staff that Referral Cases are also dealt here. Secretary (AYUSH) suggested that Staffs should make per worker schedule, time duration should be given to patients and we should not let patients wait for months due to less manpower. The team also visited Ayurved Gram in Sirsa Khurd, Chattisgarh. As per the information provided, there were 80 types of medicines. The Ayurveda Gram has maintained a Complete record of Yoga activities that held in Sirsa from 2012-2018. The Staff has also informed that they celebrate madhumeh divas, Ayurveda Day etc. They also informed us that they make arrangements for Quiz Competition and Swachhta Rally also being done there. Swasthya Jagrukta Rally is also conducted twice in an year. The Overall impact of Ayurveda Gram in village is that people now started acknowledging Ayurveda and Shivirs are also held to increase people's knowledge. Secretary (AYUSH) suggested that Seasonal based Decoction are to be made and distributed among public. An Ayurveda College in Raipur was also visited by the Team. In the College, Different departments like Panchkarma were well established and pharmacy was also there. The Average OPD attendance was 250 and there was a very good facility for physiotherapy. Yoga and Wellness Centre was also established to minimise the Hypertension among patients. It was observed that there was no co-ordination between Kayachikitsa and Panchkarma and a large number of medicines were prescribed to single patient without finding any rational problem. It was asked to follow some standard treatment guidelines. Secretary (AYUSH) suggested that separate OPD should be provided for Pathology Department and as the infrastructure of College is good, some research work should also be done. The team also visited the site for ongoing civil works of separate block of the PG Department in the same campus. Thereafter the team visited nearby Herbal Garden maintained by the SPMB, where around 50 medicinal plants were available namely; *Andrographispaniculata*, *Ocimum sanctum*, *Centellaasiatica*, *Acoruscalamus*, *Adhatodazeylanica*, *Asparagus racemosus*, *Bacopamonneri*, *Caesalpiniasappan*, *Catharanthusroseus*, *Celastruspaniculatus*, *Embeliaribes*, *Chomiphorawightii*, *Bahunia*, *Oroxylumindicum*, *Tinospora etc.* On the same day the team has also visited

Chhattisgarh State Medicinal Plants where they met Chairman SMPB and CEO SMPB. Thereafter Secretary (AYUSH) has also visited herbal garden cum demonstration plot of medicinal plants. Approximately 300 species were available in the demonstration plot.

On 27.04.2018, **Dr. G.S Badesha, Director AYUSH, Chhattisgarh** in his presentation discussed the progress made by the State under National AYUSH Mission highlighting the different activities of NAM.

Secretary (AYUSH) directed to make norms for 30 bedded or 10 bedded Integrated AYUSH Hospitals regarding no. of Staffs on different no. of Bedded Hospitals so that it would be easy for States to create manpower. Dr. G. S. Badesha, requested Secretary (AYUSH) to make norms to open District Hospitals so that it will solve the problem of Utilisation of Manpower as at some places manpower is under utilised and at some places manpower is over burdened. Therefore, he suggested that particular guidelines should be made for Hospitals regarding manpower. With respect to it, Secretary (AYUSH) suggested Dr. G. S. Badesha to make a write up and send it to Ministry of AYUSH about norms, administrative control of AYUSH etc. With Respect to ASHA/ANM training, State has stated that by the end of September, Training of Trainers will be completed at every level. Dr. A. Raghu, Dy. Adv (Ay.) suggested the State to share the evaluation report/format of Mitamin with Ministry of AYUSH. State has informed that they have implemented the format of DBT at District Level and the data is compiled at District level from where it has been forwarded to them. Secretary (AYUSH) suggested that a Mobile based application of single format can be made where everybody can submit the data anytime. JS (RJ) has suggested to include the component of Medicinal Plants Components under the DBT format.

Dr. Dwivedi, PCCF & CEO, Medicinal Plants Component has stated that cultivation of Medicinal Plants has been done in 2300 Hectare of area. JS (RJ) has suggested the State to cultivate the medicinal Plants and harvest the raw materials and encourage the people to cultivate medicinal plants. Secretary (AYUSH) highlighted the use of AYUSH Mandi in different locations for sale and purchases of medicinal plants to ensure buy back intervention for farmers. Further, he sought the suggestions from State Govt. regarding the model of AYUSH mandi and how it is to be made operationalize. Chhattisgarh State has highlighted the progress made under the component of Medicinal Plants. With respect to it, State has stated that lot of farmers have shown interest in cultivating medicinal plants and the work will start soon. Accordingly, the farmers will get the subsidy as per the cultivation of different species of medicinal plants. State has suggested that as per the guidelines, farmers should be within 15 Kms area; this condition should be relaxed and be considered at District Level so that clusters can be made District-wise. State has also requested that subsidy should be provided to the farmers once they start cultivation and not after the completion of process of cultivation. Also, subsidy may be provided on the leased land also. JS (RJ) stated that suggestions as made by the State regarding Medicinal Plants component are relevant and may be proposed to Ministry of AYUSH in the Meeting of Medicinal Plants Component. State has also stated that as per existing guidelines, independent farmers are entitled for 50% subsidy whereas Govt. institutes like School, Colleges are entitled for 100% subsidy.

There should be parity in this. Further, under the component of Medicinal Plants, Secretary (AYUSH) suggested few things as a standard to be established for Medicinal Plants and certification is required for raw material of medicinal plants and products for the same SMPB may apply for GAP certification in the next SAAP, to include the quality supply chain mechanism of Medicinal Plants through growers and buyers, Market Studies is required for availability of raw material and their price; this component may apply under flexi component (R&D), the cluster size may be increase or decrease as per the request of States, Waste land of forest to be used for cultivation of medicinal plants and to encourage to tribal peoples for cultivation of medicinal plants and to share their knowledge.

Secretary (AYUSH) suggested that State should take up the issue of Quality Supply problem and Supply should be done directly from farmers to Pharmacies. Dr. P. C. Sharma, Deputy Director, M.P. suggested that Rates of Farmers can be made fixed and their MoU can be done . Further, State has shown the Presentation of Innovations taken by Chhattisgarh State in the Ayurveda Gram Yojna, Ayush Deep Yojna, Kalajatha, Jadu-badu Activity etc.

ODISHA

Sh. Gopabandhu Satpanthy, Director AYUSH in his presentation discussed the progress made by the State under National AYUSH Mission highlighting the different activities of NAM.

Director AYUSH Odisha stated that the reason for less expenditure of funds is due to delay in purchase of medicines as the medicines are being procured/ purchased from Odisha State Medicinal Corporations as decided by the State Govt. But State Govt. was unable to form the Odisha State medicinal Corporation from the last two years, therefore, it was decided by State Govt. that a new policy will be formed; that draft policy is under consideration and everything will be purchased through tender. JS (RJ) suggested the State to purchase medicines as per the NAM guidelines. However, State has informed that this Suggestion was shut down by the State.

Secretary (AYUSH) directed to write a letter to Chief Secretary with copy to Principal Secretary of Odisha regarding Utilisation of money to purchase medicines and to submit an explanation regarding delay of expenditure of funds. Director (AYUSH), Odisha also assured that they will also place this matter in their State. Lot of funds are still lying with the State, therefore, Secretary (AYUSH) suggested that one official from Ministry of AYUSH can be sent to State; if required, to help in Settling the UC. Meanwhile, JS (RJ) stated that State should submit the physical progress of the spent amount.

Further, State assured that they will submit the pending UC of spent balance of Erstwhile Centrally Sponsored Scheme within one month and as directed by Secretary

(AYUSH) will surrender the unspent balance with interest. State assured that within this year, State will fulfil maximum conditionalities.

Among the best practice of State of Odisha, State mentioned that there are total 86 unit of pharmacies among which 85 units are GMP Qualified and only 1 unit in Puri is not GMP Qualified. 17 Gazetted Officers are also appointed for regulation of matters related to Drugs and Magic Remedies as informed by State. With respect to Medicinal Plants Component, they have shown their willingness to surrender the money of medicinal plants of the year 2014-15 with interest. Also, State has mentioned that DPR of Setting up of 50 bedded Integrated AYUSH Hospitals at 2 units is under process and it will be submitted soon.

Secretary (AYUSH) directed Director AYUSH of Odisha to follow up the work in the State and submit the UC of spent amount. Also, State gave the assurance that they will create SPMU in the State within 3 months.

MADHYA PRADESH

Smt. Shikha Dubey, Principal Secretary, Govt. of Madhya Pradesh, in her presentation discussed the progress made by the State under National AYUSH Mission highlighting the different activities of NAM.

As far as the matter of pending UCs is concerned, State gave the assurance that the pending UC's of previous years will be submitted within one month. In the achievements of the State, it is being informed that a mega shivir was organised where thousands of patients were benefitted, 3 months Dhanvantri Course was conducted for AYUSH Doctors etc. Principal Secretary, M.P. has requested to end the ceiling of financial assistance to AYUSH Education Institutes.

State has informed that AYUSH Gram is the Flagship Program of the Deptt. and it started in July, 2017 in 30 Grams. Under this Program, Doctors/ Interns were involved actively in which diseases were identified in affected persons and survey card of families were also created. Under the Medicinal Plants Component of Madhya Pradesh, Dy. CEO suggested that States should seek the funds for Nursery also. Further, Secretary (AYUSH) suggested that further funds should not be released to Horticulture Deptt of M.P. as they have not submitted UC of previous funds and also suggested Dy. CEO, NMPB to reconsider the TSC meeting recommendations regarding release of funds to Horticulture Deptt. JS (RJ) mentioned that States should submit the original copy of UC's and photocopy can't be considered.

JHARKHAND

Dr. Mukul Kumar Dikshit, O.S.D, Medicinal Plant Board, Jharkhand has attended the meeting. Secretary (AYUSH) has shown his displeasure that considering the

fact that this is such an important meeting, Senior officials from the States are not showing their willingness to attend the meeting and directed to write a letter to Chief Secretary, Jharkhand regarding it. Regarding the Status of pending UC's of State, Secretary (AYUSH) directed the State to either use the previously pending funds of upto 38 Crores soon or surrender the money back to Ministry of AYUSH with Interest.

Secretary AYUSH concluded the meeting and mentioned that such type of interaction gives us an opportunity to retrospect ourselves. It is also mentioned by him that State has to take prompt & pro-active exercise for smooth functioning of the scheme and reflect their issues to the Ministry without any hesitation.

The following points were summarized on the conclusion of meeting. The State representatives were asked to take up due follow up action:

Strengthening of Administrative setup of AYUSH in States/UTs.

Speedy utilization of funds / submission of UCs.

Timely reporting of physical/financial progress.

Compliance to the conditionalities of the approved SAAP.

Streamline NMPB implementation.

Integration of Health & wellness centres.

Strengthening of State pharmacies for availability of quality drugs on sustained basis in
AYUSH health facilities

