

MINUTES OF THE REGIONAL LEVEL REVIEW MEETING OF NATIONAL AYUSH MISSION (NAM) HELD AT HYDERABAD ON 08.08.2018

A Regional level Review Meeting of National AYUSH Mission (NAM) was held at Hyderabad on 08.08.2018 under the Chairmanship of Vaidya Rajesh Kotecha, Secretary, Ministry of AYUSH, which was preceded by a field visit on 07.08.2018 of activities taken under National AYUSH Mission by the State of Telangana.

On 08.08.2018, State representatives from Andhra Pradesh, Andaman & Nicobar, Daman & Diu, Goa, Karnataka, Kerala, Lakshadweep, Tamilnadu, Telangana and West Bengal participated in the review meeting. The list of participants is placed at **Annexure-I. Representative from Government of Dadra & Nagar Haveli and Govt. of Puducherry did not attend the meeting.**

At the outset, Sh. Ramesh Chand Agrawal, Deputy Director General, Ministry of AYUSH welcomed all the officials of participating States. After that a brief introduction was given by all the officials participating in the Review Meeting.

Sh. Ramesh Chand Agrawal, Deputy Director General, Ministry of AYUSH made a presentation on Centrally Sponsored Scheme (CSS) of National AYUSH Mission (NAM). He mentioned, in detail, the National AYUSH Mission (NAM) and its activities and the progress made by States under the Mission.

Deputy Director General, AYUSH mentioned that States have to submit physical and financial progress reports after the release of funds and expenditure. He also mentioned that States/ UTs have to submit the Status of Progress Report of 50 Bedded AYUSH Hospitals, AYUSH Education Institutions and Drug Testing Laboratories on regular basis.

Shri Roshan Jaggi, Joint Secretary, Ministry of AYUSH made the introductory remarks during the review meeting and flagged certain important issues pertaining to implementation of scheme. He stated that 4 Regional Review Meetings have been held in 4 different Regions and good works have been initiated by States under NAM. These Regional Review Meetings are an Occasion to share the success stories among the States and also to find out solutions to some of the bottlenecks faced by them during the implementation of Mission. He mentioned that States/ UTs have major role in implementation of NAM Scheme. Its success primarily lies with the State/UT Governments since they are the implementing agency. Following important points were flagged by JS during opening remarks: -

i. Flow of Budget at different levels in the States /UTs.

It has been found that after receipt of grant-in-aids from Ministry of AYUSH, the State-Finance Departments are not releasing funds to AYUSH Societies and then further to Implementing Agencies. It is resulting in a situation where works approved under SAAP do not get started in time leading to delay in completion of works as per time line. Some States have failed to release funds for months together despite requests by implementing agencies. He reproduced the latest position with respect to participating States as under: -

(Status as on date)

(Rs. In Lakhs)

Sl. No:	State	Funds released by Ministry to State Treasury	Funds received from State Treasury to State AYUSH Society	Funds received by implementing Agency	Balance funds which have not been released to Implementing Agency.
1	Andhra Pradesh	5214.905	3091.489	1583.913	1507.576
2	Andaman & Nicobar	1166.814	698.151	93.05	605.101
3	Daman & Diu	185.194	-	-	-
4	Goa	1136.926	741.216	259.06	482.156
5	Karnataka	6384.864	3604.497	1892.368	1712.129
6	Kerala	5975.185	3780.81	2036.314	1744.496
7	Lakshadweep	762.699	762.699	-	762.699
8	Tamilnadu	6346.808	3825.898	1474.405	2351.493
9	Telangana	4454.512	2896.112	1608.23	1287.882
10	West Bengal	5348.78	5348.784	3510.489	1838.295

JS underlined the need that State finance Department must release the Central share along with State matching share to State AYUSH Society and then to Implementing Agencies in a time bound manner to ensure judicious use of funds for the benefit of the people of States /

UTs. Delay in release of budget not only affects the accrual of benefits of the scheme but is a financial irregularity.

ii. Pending UCs and non-submission of monthly and quarterly progress reports.

The States / UTs have to submit the monthly and quarterly progress reports to Ministry of AYUSH on timely and regular basis which is not happening as a result of which monitoring of funds utilisation and tracking of physical progress is becoming difficult. He advised the States to follow the guidelines in letter and spirit. Large amount of funds which stand utilized by States / UTs, their UCs duly countersigned by State Governments along with physical progress of works are pending. Following is the position of participating States: -

(Status as on date)

(Rs. In Lakhs)

Sl. No:	State	Total Amount spent	UCs received	UCs yet to be received
1	Andhra Pradesh	1507.576	807.831	699.745
2	Andaman & Nicobar	262.781	115.160	147.621
3	Daman & Diu	-	-	-
4	Goa	343.51	-	343.51
5	Karnataka	2989.135	989.623	1999.512
6	Kerala	3220.916	474.735	2746.181
7	Lakshadweep	295.00	60.72	234.28
8	Tamilnadu	1689.808	563.50	1125.916
9	Telangana	634.808	426.128	208.68
10	West Bengal	1703.257	1096.73	606.527

While sending financial and physical progress reports, it should be ensured that funds received against the SAAP of a particular financial year, are clubbed together and shown in the progress report if that very year along with physical progress report showing %age of achievements at the end of each month. Progress reports have to be prepared financial year-wise. Some States / UTs are showing the amount placed at the disposal of executing agencies like State PWD department, under expenditure without actual utilization on ground.

Expenditure figures should be as per actual expenditure booked after execution of works by executing agencies and not the amount released to executing agency which may be lying in their bank accounts and thus an incorrect position is portrayed in the monthly/quarterly returns.

JS (RJ) also highlighted the issue that State Govts. are reflecting expenditure on higher side but physical progress does not match with it. The expenditure figures should be accompanied with physical progress showing the exact proportion of the works executed. JS (RJ) also stated that status of Progress Report of many States is not satisfactory and not reported timely. Further, he also mentioned that Physical and financial progress report should be signed by competent authority and then only scanned copies may be sent through e-mail to the Ministry.

Some States are doing the monitoring part but Evaluation by States is also to be done. It is very important that if any facility has been upgraded with the assistance availed under NAM, photographs before up-gradation & after up-gradation are required to be maintained and submitted with monthly / quarterly report. In this regard, States have to start the process and should share the report quarterly on impact of the Scheme under various components such as Medicinal Plants Component, Hospitals/ Dispensaries and Colleges etc. JS (RJ) highlighted that Renovation/ Up gradation should be given priority above Sports medicine, Tele medicines etc. Also, UC should be audited and then must be submitted to Ministry.

JS (RJ) mentioned that Stakeholders are most important for good progress of programme while Ministry of AYUSH has a very limited role.

Dr. Deep Narayan Pandey, APCCF, Rajasthan stated that of the total health budget, AYUSH system of medicines gets only 3% of the total amount of budget, which is very less and still Utilisation of funds by the States/ UTs is very less and it should not be done and all the States should try to expedite the process of utilisation of funds.

Secretary (AYUSH) mentioned that States/UTs need to work together and achieve the goals for the community and this type of meetings are held to discuss different issues and bottlenecks faced by the States/ UTs. Secretary (AYUSH) mentioned that due to review meetings, many States have submitted the pending UCs for Liquidation. He also mentioned that States are actively participating and submitting monthly progress report & every state is going good in some component or another. Due to review meetings, States are coming up with new ideas as training programme of State PMUs etc. Due to these review meetings, an Exchange of ideas from one state to other are expected with the outcomes. However, it is also

observed that there is very less percentage of achievements at the ground level which may be looked up by the States for best outcome in this financial year.

Further, Secretary (AYUSH) suggested that for District level monitoring, system is not available, therefore supporting administration structure may be provided at district level from flexipool component . He also Appreciated State Govt. of West Bengal for starting up of OPD in 50 bedded integrated AYUSH Hospital at Topsikhata, Alipurduar. Secretary (AYUSH) also announced that website of National AYUSH Mission will be launched soon.

He also highlighted the issue of Disparity of Salary of AYUSH doctors under NHM and requested that States/UTs have to address the issue of disparity of salary and propose more salary for AYUSH doctors in PIPs.

STATE-WISE REVIEW

I. WEST BENGAL

Sh. Surendra Gupta, Principal Secretary (AYUSH), West Bengal has informed that an amount of Rs. 35 Crore is with Implementing Agency. Further, State has informed that OPD has started and IPD will start in November, 2018 in 50 Bedded integrated AYUSH Hospital at Topsikhata, Alipurduar. Further, State has informed that Posts have been created and total no. of Posts are 77 and total no. of Beds are 50. About the 50 Bedded integrated AYUSH hospital in Midnapur, State has informed that 5% construction work of AYUSH Hospital in Midnapur is completed and by May, 2019 it will all be completed. Regarding Supply of essential drugs, State has stated that around an amount of Rs. 10 Crores is still left with the State Govt. It was also informed during the meeting that a Kshasutra unit is established in Vishwanath Ayurved College & one year panchkarma course is also running in the same institute.

State Govt. has also highlighted few initiatives which were taken by the State Govt. i.e. Strengthening of District level AYUSH set up, Setting up of District level AYUSH Dispensary and Setting up of herbal garden at Eco-Tourism Park for providing medicines to visitors etc.

JS (RJ) suggested that capacity building should be done so that pace of expenditure can be enhanced. States should first fulfil the prerequisites like land identification, preparation of DPR etc. before submitting the proposal for 50 bedded integrated AYUSH hospitals. Secretary (AYUSH) suggested the State Govt. to submit proposal for maintenance of old building of JB Roy college which may be considered at RE stage.

With respect to the Scheme, Principal Secretary, AYUSH, West Bengal suggested few Ideas as Annual Calendar of events for funds expenditure, theme wise/ activity wise agenda yearly, more publicity & popularization of AYUSH, Ayurveda practioners etc. Also, State added about basic training regarding submission of SAAP & UCs.

With respect to it, Secretary (AYUSH) stated that it's up to State to decide the priority component wise. Further, Secretary (AYUSH) mentioned that AYUSH Grid is the IT backbone for all AYUSH activities. He also added that focussed approach may bring good results and PPP mode should be implemented. In addition to it, Secretary (AYUSH) also encouraged State Govt. of West Bengal to set a benchmark for rest of the States of the country.

With respect to State Govt. of West Bengal, Dr. D.C. Katoch (Adviser), AYUSH stated that pharmacies in the State are not GMP Certified and there are 330 manufacturing units but only 3 Inspectors are there in the State. GMP Certification is mandatory for all pharmacies. Further, Status of pharmacies in the State is also unknown.

II. KARNATAKA

Smt. Meenakshi Negi, Commissioner AYUSH, Karnataka in her presentation discussed the progress made by the State under National AYUSH Mission highlighting the different activities of NAM.

Commissioner AYUSH, Karnataka stated that there are total no. of 520 medical and paramedical staffs working on contractual basis in the State and with respect to the salary of Medical officers, she suggested that lowest cap regarding their salary may be fixed. Further, she informed that there are 10 Yoga & Naturopathy Wellness Centres in PPP mode functioning very well in the State and a Hi-tech panchkarma centre in Mysore is also functioning extremely well. Further, she highlighted the problem of less no. of Drug Inspectors in the State on which Dr. D.C. Katoch, Adviser (AYUSH) stated that one drug Inspector should be there per 30 units. Dr. Ananta Desai, Project Director, Karnataka stated that Rs. 8 Crores and released amount of 2018-19 is yet to come to AYUSH Society. Further, it was informed by the State that all State level ASHA training programme is completed. Commissioner AYUSH, Karnataka suggested to make physical norms for 10 bedded & 30

bedded AYUSH hospitals, use of manpower should be flexible etc. on which Secretary (AYUSH) stated that such kind of suggestions from all the states is required for the review of NAM guidelines. Further, he mentioned that with consultation from Ministry of Health & Family Welfare, an advisory regarding use of anaesthesia by AYUSH doctors should be sent to Health Ministry that it's a technology and not medicine. Regarding, Medicinal Plants Component, JS (RJ) suggested that State Govt. should decide the implementing agency as reluctant implementing agency is no use.

III. ANDHRA PRADESH

Smt. P. A. Shobha, Commisioner AYUSH, Telangana in her presentation discussed the progress made by the State under National AYUSH Mission highlighting the different activities of NAM.

Commissioner, AYUSH informed that Rs. 4 Crore is unspent of the year 2015-16 and Rs. 7 Crore 25 Lakhs is unspent of the year 2016-17 under the medicinal plants component. Further, she stated regarding 50 bedded integrated AYUSH Hospital at Vishakhapatnam that land is available at a temple space but approval of Staff is required to which Secretary (AYUSH) suggested that a DO Letter may be sent from Commissioner, Andhra Pradesh to Chief Secretary regarding approval for the land at Vishakhapatnam. Further, it was informed that land has been taken over in Kakinada for Setting up of 50 Bedded Integrated AYUSH Hospital. In addition to it, it has been informed by Commissioner (AYUSH), Andhra Pradesh that Infrastructure for Pharmacy & Drug Testing Laboratory is available and only renovation of existing building is to be taken up on which Dr. D.C Katoch, Adviser, AYUSH mentioned that State Govt. analyst is required in every State.

Sh. Deep Narayan Pandey, APCCF Rajasthan suggested that we need to make an attempt to preserve cultivation of rare species of medicinal plants component and to link pharmacies which are purchasing these species with farmers. Secretary (AYUSH) stated that SMPB should come under the control of AYUSH and letters with respect to it have already been written to all the States/ UTs so that things can be more synchronized to yield more productivity. It was also suggested by Dr. D.C Katoch, Adviser that state wise priority list of medicinal plants may be submitted by the state along with SAAP.

Further, with respect to pending UCs of Erstwhile Centrally Sponsored Scheme of Hospitals & Dispensaries, Dr. A. Raghu, Dy. Adviser suggested that pendency can be resolved in accordance with the location of the institutions etc. in Telangana or Andhra Pradesh. Further, Secretary (AYUSH) suggested that there should be more coordination between officials of State Govt. Andhra Pradesh and State Govt. Telangana regarding settlement of UCs.

IV. KERALA

Dr. K. Jamuna, Diretor (Homoeopathy) and Dr. Subhash. M, State programme Manager in his presentation discussed the progress made by the State under National AYUSH Mission highlighting the different activities of NAM.

State programme Manager stated that there are 790 Manufacturing Units and 7 Drug Inspectors and informed that State has submitted a proposal regarding 11 permanent posts of Drug Inspectors which was deferred and approval has been given for the contractual Staff only under National AYUSH Mission. With respect to it, Secretary (AYUSH) suggested that under National AYUSH Mission, salary of Drug Inspectors may be funded for 3 years providing State to create a post till the life of the NAM project as well as to submit an undertaking that State will absorb these Inspectors after 3 years. Further, D. C. Katoch, Adviser stated that there should be at least one dedicated Drug Testing Laboratory in every State/UT to which State informed that there are 3 drug testing laboratories in Kerala and all are independent. Further, it has been informed by the State that State, district & cluster level training of ASHAs/ANMs is completed and Panchayat level ASHA Training is started and also suggested that some incentives to ASHA may be provided for AYUSH related work. With respect to 50 Bedded Integrated AYUSH Hospital at Trivandrum, it was informed by the State that Land is identified, DPR & post creation is under process and survey work is going on. Further, State presented the photographic presentation of Govt. Ayurvedic Research Institute for Mental Health at Kotakkal, Floating Dispensary at ALAPPUZHA etc. State has also stated that 16 AYUSH Grams, are identified in Kerala for which State got the Scotch foundation Award last year for innovative products for vector born diseases prevention.

They have also mentioned that in the supplementary SAAP of 2017-18, proposal for 5 District PMU has been sanctioned under which they can appoint 5 district programme managers and it was suggested that all the programme managers of NAM may have 1 day

training programme for programme managers during International AYUSH Conclave, 7th sept. to 11th Sept 2018 for which letters may be sent to all States/UTs from the Ministry of AYUSH.

V. TAMIL NADU

Dr. Senthil Raj, Director AYUSH, Tamil Nadu in his presentation discussed the progress made by the State under National AYUSH Mission highlighting the different activities of NAM.

Director, Tamil Nadu stated that state will surrender an amount of Rs. 4.67 Crores of the year 2007-08 to Central Govt. but informed that State Govt. is denying to refund the amount with interest. During the meeting, State has also submitted the UC of Rs. 5 Crores & 29 Lakhs. State has also informed that pharmacy equipment procurement will be done by August, 2018 end. With respect to DBT Mission, Director, Tamil Nadu, requested to give some computer system or hand held tabs to collect aadhar data as well as suggested that NAM portal may be integrated with State portal to manage aadhar data. Regarding it, Secretary (AYUSH) stated that for DBT, a small mobile application may be developed as well as the issue may be taken up with Ministry of Health & Family Welfare for viewing their way of handling online data. Also, Secretary (AYUSH) stated that there is a need to form a joint working group with National Health Mission for awareness of activities undertaken by both NHM and NAM. With respect to problem of supplying of medicines, Director, Telangana expressed the desire to provide the medicines to State govt. of Tamil Nadu as per request.

VI. TELANGANA

Dr. A. Rajender Reddy, Director, Telangana, in his presentation discussed the progress made by the State under National AYUSH Mission highlighting the different activities of NAM.

Director, Telangana mentioned about AYUSH Mitra in which Knowledge about AYUSH medicines are provided in which 8 villages and 5 people per village are selected as AYUSH Mitra. These AYUSH Mitras are known as Facilitators who are volunteer to the service. With respect to it, Secretary (AYUSH) suggested to facilitate these AYUSH Mitras to encourage them and also to share the packages of Aarogyari Health Scheme with the Ministry

of AYUSH. Also, Secretary (AYUSH) mentioned of recycling of money that cushion mechanism in finance is required that recurring funds and non-recurring funds can be used interchangeably as per requirement. Further, State has informed that the up gradation of hospitals at Gah, Toopran, Medak is completed.

Smt. A. Sonibala Devi, Commissioner & CEO (SMPB) gave a detailed presentation on implementation of medicinal plants component in the State. She mentioned that Telangana is housing more than 650 species in model nursery and they are using GPS Survey for Field verification. They are also providing Seed map certification to the beneficiaries to which joint secretary (RJ) stated that this is very helpful technique and may be shared with other states for mapping of geo coordinates.

Dr. D. C. Katoch, Adviser mentioned that 50% of medicines under NAM must be purchased from IMPCL and remaining 50% of medicine from GMP certified original license holders. Out of this 50%, 20% of medicines may be procured from MSME (Ministry of Mirco, Small & Medium Enterprises), however turnover clause for MSME should not be there.

Further, State has informed that only an amount of Rs. 2 crores 68 lakhs has been released from the treasury for the approved SAAP of 2017-18 and Rs. 14 crores are yet to be released by the State treasury.

VII. GOA

Dr. Sanjeev Dalvi, Director Health Services, Goa, in his presentation discussed the progress made by the State under National AYUSH Mission highlighting the different activities of NAM.

With respect to 50 Bedded Integrated AYUSH Hospital at North Goa, State stated that Land is required to be get from Kamunda for which fees has already been paid and within 30-40 days, land will be acquired. With respect to 50 Bedded Integrated AYUSH Hospital at South Goa, State stated that they have received permission from the Ministry to renovate the existing T.B. Hospital at South Goa which is a heritage structure. An amount of Rs. 2.18 Crores approved for 50 bedded AYUSH Hospital at South Goa may be utilised for renovation. They have appointed consultant for the renovation work of the heritage structure. On which,

Secretary (AYUSH) suggested that there are some set norms for renovation of heritage structure which needs to be followed and accordingly State assured the same and informed that they will submit the DPR soon.

The State Govt. has also informed that they are implementing DDSSY (Dindayal Swasth Seva Yojna) in which Ayurvedic procedures are followed and 2.44 lakhs family are covered till date. There is no income limit for enrolment to avail the benefits of the said yojna. On which Dr. Katoch, mentioned to send the details of this yojna to the Ministry. Also, AYUSH Mitra award started from this year onwards to promote AYUSH system of medicine in the state. Dr. Katoch also requested the State to Submit the details of 6 Ayurved Manufacturing Units functional in the State and Ayurveda Drug Inspectors as mentioned by the State representative. State also informed that they are procuring medicines from GABL (Goa Antibiotic limited). Also, with respect to Medicinal Plants Component, State has informed that they have established a School Herbal Garden and they are selling Medicinal Plants from village to village for Rs. 15 per plant, creating awareness among the people about Medicinal Plants. They have also published a book on Medicinal Plants of Goa in three languages: Marathi, Kokani & English.

Further, State informed that they have submitted expenditure report of Rs. 3.40 Crores and the balance amount of Rs. 2.80 Crore is still lying with State AYUSH Society. Further, State informed that there is no ASHA in the State, however, training of ANMs will be conducted on 28.09.2018.

VIII. Lakshadweep

Dr. Syed M. Koya, Director AYUSH, Lakshadweep, in his presentation discussed the progress made by the UT under National AYUSH Mission highlighting the different activities of NAM.

He mentioned about the physical structure of the UT stating that there are 9 small islands in the UT, whose population is 70000. Further, State informed that there are 4 PHCs, 3 CHCs, 1 DH, 2 SDH & 1 GH. Regarding the proposed 50 bedded integrated AYUSH Hospital at Kavaratti, the State representative informed that they don't have ownership right for the land as it is a pandaram land. They further informed that they had a high level committee meeting in NITI AAYOG in this regard. Presently, they are running a 30 bedded

AYUSH hospital in rented building. Further, it was informed that they have identified 10,000 sq. mt land which will be acquired in 3 years. With respect to ANM training, state informed that only Master level training is left and also informed that for the first time International Yoga day is celebrated in 10 islands in the year 2018-19.

Secretary (AYUSH) suggested that there is no need to set up DTL in the UT and an MoU with State Govt. of Kerala or Goa may be signed with respect to it.

IX. Andaman & Nicobar Islands

Dr. Kalyan P. Kadbhane, Deputy Director, AYUSH, Andaman & Nicobar Islands in his presentation discussed the progress made by the UT under National AYUSH Mission highlighting the different activities of NAM.

It was informed that most of the funds which is unspent is of Procurement of Medicines as UT has Supply problem from HOMCO & IMPCL. With respect to this, Secretary (AYUSH) suggested that States/ UTs can purchase the medicines from other States, State pharmacies etc. Also, it was also informed that land for 50 bedded integrated AYUSH Hospital is identified, building plan is approved and by March, 2019, capital funds will be utilised. Further, they have sought Rs. 30 Lakhs for hiring of consultants for making DPR of 3 units of 50 bedded integrated AYUSH hospitals. On which, Dr. A. Raghu, Dy. Adviser suggested that Rs. 10 Lakhs would be sufficient for hiring of consultants for making DPR for these hospitals. Also, representative from UT mentioned that State level ASHA/ANM training programme is completed for 452 ASHAs and ANMs., detailed report of which is already submitted to the Ministry. Further, they have stated that some manpower may be sanctioned for District level PMU which may be utilized for compiling information regarding DBT Scheme and also informed that there are no Education Institutions in the UT.

Regarding Medicinal Plants Component, they have informed that SMPB comes under the Forest Department. Therefore, for smooth functioning of the scheme a copy of communication from NMPB may also be forwarded to the Forest Department.

X. Daman Diu

Dr. Thakur Prasad Sahu, Senior Medical Officer, Daman Diu in his presentation discussed the progress made by the UT under National AYUSH Mission highlighting the different activities of NAM.

It was informed that there is one hospital in Daman and proposal for one 50 bedded integrated AYUSH Hospital in Diu is submitted. Also, there are 4 PHCs, 3 CHCs & 2 DHS in the UT. It was also mentioned by the UT that they have created 3 new posts for the 50 bedded integrated AYUSH hospital in Daman. Also, they purchase all the medicines from IMPCL.

Secretary AYUSH concluded the meeting and mentioned that such type of interaction gives us an opportunity to introspect and take further actions to improve the performance. It was also mentioned by him that State have to take prompt & pro-active steps for smooth functioning of the scheme and reflect their issues to the Ministry without any hesitation. The States / UTs have to enhance their interaction and reporting with Ministry of AYUSH so that performance of NAM could be carried forward in a **Mission Mode**. He advised States to sincerely take follow up action on the points decided during the review meeting and Ministry would be regularly monitoring the progress in this regard. Secretary summarised following points for follow up action: -

- Strengthening of Administrative setup of AYUSH in States/UTs upto District / block level;
- Speedy utilization of funds / timely submission of UCs;
- Timely reporting of physical/financial progress on monthly / quarterly basis;
- Compliance to the conditionalities of the approved SAAP;
- Internal monitoring and evaluation of programme for impact assessment of scheme. Third Party Evaluation of works taken up in last 4 years and sharing the evaluation reports with Ministry;
- Streamline working of SMPBs for better performance;
- Strengthening of State pharmacies for availability of quality drugs on sustained basis in AYUSH health facilities.
